

Statement of Basis

**Permit to Construct No. P-2017.0008
Project ID 61846**

**Crookham Company
Caldwell, Idaho**

Facility ID 027-00020

Final

May 11, 2017
Kelli Wetzel *KW*
Permit Writer

The purpose of this Statement of Basis is to satisfy the requirements of IDAPA 58.01.01. et seq, Rules for the Control of Air Pollution in Idaho, for issuing air permits.

ACRONYMS, UNITS, AND CHEMICAL NOMENCLATURE	3
FACILITY INFORMATION	5
Description	5
Permitting History	5
Application Scope	5
Application Chronology	5
TECHNICAL ANALYSIS	6
Emissions Inventories.....	6
Ambient Air Quality Impact Analyses	6
REGULATORY ANALYSIS.....	7
Attainment Designation (40 CFR 81.313).....	7
Facility Classification	7
Permit to Construct (IDAPA 58.01.01.201)	8
Tier II Operating Permit (IDAPA 58.01.01.401)	8
Title V Classification (IDAPA 58.01.01.300, 40 CFR Part 70).....	8
PSD Classification (40 CFR 52.21).....	8
NSPS Applicability (40 CFR 60)	8
NESHAP Applicability (40 CFR 61)	8
MACT Applicability (40 CFR 63)	9
Permit Conditions Review.....	9
PUBLIC REVIEW	9
Public Comment Opportunity.....	9
APPENDIX A – EMISSIONS INVENTORIES	10
APPENDIX B – AMBIENT AIR QUALITY IMPACT ANALYSES	11
APPENDIX C – FACILITY DRAFT COMMENTS	12
APPENDIX D – PROCESSING FEE	14

ACRONYMS, UNITS, AND CHEMICAL NOMENCLATURE

AAC	acceptable ambient concentrations
AACC	acceptable ambient concentrations for carcinogens
acfm	actual cubic feet per minute
ASTM	American Society for Testing and Materials
Btu	British thermal units
CAA	Clean Air Act
cfm	cubic feet per minute
CFR	Code of Federal Regulations
CO	carbon monoxide
CO ₂	carbon dioxide
CO ₂ e	CO ₂ equivalent emissions
DEQ	Department of Environmental Quality
dscf	dry standard cubic feet
EL	screening emission levels
EPA	U.S. Environmental Protection Agency
GHG	greenhouse gases
gph	gallons per hour
gpm	gallons per minute
gr	grains (1 lb = 7,000 grains)
HAP	hazardous air pollutants
IDAPA	a numbering designation for all administrative rules in Idaho promulgated in accordance with the Idaho Administrative Procedures Act
km	kilometers
lb/hr	pounds per hour
lb/qtr	pound per quarter
m	meters
MACT	Maximum Achievable Control Technology
mg/dscm	milligrams per dry standard cubic meter
MMBtu	million British thermal units
MMscf	million standard cubic feet
NAAQS	National Ambient Air Quality Standard
NESHAP	National Emission Standards for Hazardous Air Pollutants
NO ₂	nitrogen dioxide
NO _x	nitrogen oxides
NSPS	New Source Performance Standards
O&M	operation and maintenance
O ₂	oxygen
PC	permit condition
PM	particulate matter
PM _{2.5}	particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 micrometers
PM ₁₀	particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers
ppm	parts per million
ppmw	parts per million by weight
PSD	Prevention of Significant Deterioration
PTC	permit to construct
PTC/T2	permit to construct and Tier II operating permit
PTE	potential to emit
<i>Rules</i>	<i>Rules for the Control of Air Pollution in Idaho</i>
scf	standard cubic feet
SCL	significant contribution limits
SIP	State Implementation Plan

SM	synthetic minor
SM80	synthetic minor facility with emissions greater than or equal to 80% of a major source threshold
SO ₂	sulfur dioxide
SO _x	sulfur oxides
T/day	tons per calendar day
T/hr	tons per hour
T/yr	tons per consecutive 12 calendar month period
T2	Tier II operating permit
TAP	toxic air pollutants
ULSD	ultra-low sulfur diesel
U.S.C.	United States Code
VOC	volatile organic compounds
yd ³	cubic yards
µg/m ³	micrograms per cubic meter

FACILITY INFORMATION

Description

Crookham Company is a seed processing facility located in Caldwell, Idaho. The facility processes a multitude of seed types from both local and foreign suppliers. Seed processing includes husking, shelling, scalping, drying, sizing, and packaging.

Permitting History

The following information was derived from a review of the permit files available to DEQ. Permit status is noted as active and in effect (A) or superseded (S).

January 18, 2002	Tier II Operating Permit No. 027-00020, Initial T2 permit for the Northern Ada County PM ₁₀ Maintenance Plan, Permit status (S)
June 6, 2005	P-040002, PTC to increase production and hours of operation limits, Permit status (A, but will become S upon issuance of this permit)

Application Scope

This PTC is for a minor modification at an existing minor facility. The applicant has proposed to include existing fumigation operations into the permit.

Application Chronology

June 27, 2013	DEQ sent a notice of violation to the facility (Enforcement Case No. E-2013-0008).
October 23, 2013	DEQ entered into a consent order with the facility, which included notification that a PTC was required for fumigation operations (Enforcement Case No. E-2013-0008).
January 30, 2017	DEQ received an application and an application fee.
February 7 – February 22, 2017	DEQ provided an opportunity to request a public comment period on the application and proposed permitting action.
March 2, 2017	DEQ determined that the application was complete.
April 24, 2017	DEQ made available the draft permit and statement of basis for peer and regional office review.
April 26, 2017	DEQ made available the draft permit and statement of basis for applicant review.
May 2, 2017	DEQ received the permit processing fee.
May 11, 2017	DEQ issued the final permit and statement of basis.

TECHNICAL ANALYSIS

This permitting action is for the addition of two phosphine fumigation chambers. Phosphine fumigation is used to eliminate pests from the seeds within one or two fumigation chambers depending on throughput for a period of up to 72 hours. The two fumigation chambers have a combined size of 12,480 cubic feet. Each chamber has a vertical stack from which the phosphine emissions are vented to the atmosphere for 24 hours following the fumigation period.

Criteria air pollutants and hazardous air pollutants (HAPs) from this facility do not increase as a result of this permitting action, therefore a revised emission inventory was not developed and a technical analysis other than for the increase in phosphine emissions was not conducted.

Emissions Inventories

As previously mentioned, criteria air pollutants and HAPs do not increase as a result of this permitting action. The only pollutant examined for this project is the increase in phosphine from the fumigation chambers. Maximum phosphine emissions were determined from worst case concentration in the fumigation chambers.

Non-Carcinogenic TAP Emissions

A summary of the estimated PTE for emissions increase of non-carcinogenic toxic air pollutants (TAP) is provided in the following table.

Pre- and post-project, as well as the change in, non-carcinogenic TAP emissions are presented in the following table:

Table 1 PRE- AND POST PROJECT POTENTIAL TO EMIT FOR NON-CARCINOGENIC TOXIC AIR POLLUTANTS

Non-Carcinogenic Toxic Air Pollutants	Pre-Project 24-hour Average Emissions Rates for Units at the Facility (lb/hr)	Post Project 24-hour Average Emissions Rates for Units at the Facility (lb/hr)	Change in 24-hour Average Emissions Rates for Units at the Facility (lb/hr)	Non- Carcinogenic Screening Emission Level (lb/hr)	Exceeds Screening Level? (Y/N)
Phosphine	0.00	0.034	0.034	0.027	Yes

One of the PTEs for non-carcinogenic TAP was exceeded as a result of this project. Therefore, modeling is required for phosphine gas because the 24-hour average non-carcinogenic screening EL identified in IDAPA 58.01.01.585 was exceeded.

Ambient Air Quality Impact Analyses

As presented in the Modeling Memo in Appendix B, the estimated emission rates of one TAP from this project exceeded applicable screening emission levels (EL) and published DEQ modeling thresholds established in IDAPA 58.01.01.585-586 and in the State of Idaho Air Quality Modeling Guideline¹. Refer to the Emissions Inventories section for additional information concerning the emission inventories.

The applicant has demonstrated pre-construction compliance to DEQ's satisfaction that emissions from this facility will not cause or significantly contribute to a violation of any ambient air quality standard. The applicant has also demonstrated pre-construction compliance to DEQ's satisfaction that the emissions increase due to this permitting action will not exceed any acceptable ambient concentration (AAC) or acceptable ambient concentration for carcinogens (AACC) for toxic air pollutants (TAP). A summary of the Ambient Air Impact Analysis for TAP is provided in Appendix A.

¹ Criteria pollutant thresholds in Table 2, State of Idaho Guideline for Performing Air Quality Impact Analyses, Doc ID AQ-011, September 2013.

An ambient air quality impact analyses document has been crafted by DEQ based on a review of the modeling analysis submitted in the application. That document is part of the final permit package for this permitting action (see Appendix B).

REGULATORY ANALYSIS

Attainment Designation (40 CFR 81.313)

The facility is located in Canyon County, which is designated as attainment or unclassifiable for PM_{2.5}, PM₁₀, SO₂, NO₂, CO, and Ozone. Refer to 40 CFR 81.313 for additional information.

Facility Classification

The AIRS/AFS facility classification codes are as follows:

For THAPs (Total Hazardous Air Pollutants) Only:

- A = Use when any one HAP has actual or potential emissions ≥ 10 T/yr or if the aggregate of all HAPS (Total HAPs) has actual or potential emissions ≥ 25 T/yr.
- SM80 = Use if a synthetic minor (potential emissions fall below applicable major source thresholds if and only if the source complies with federally enforceable limitations) and the permit sets limits ≥ 8 T/yr of a single HAP or ≥ 20 T/yr of THAP.
- SM = Use if a synthetic minor (potential emissions fall below applicable major source thresholds if and only if the source complies with federally enforceable limitations) and the potential HAP emissions are limited to < 8 T/yr of a single HAP and/or < 20 T/yr of THAP.
- B = Use when the potential to emit without permit restrictions is below the 10 and 25 T/yr major source threshold
- UNK = Class is unknown

For All Other Pollutants:

- A = Actual or potential emissions of a pollutant are ≥ 100 T/yr.
- SM80 = Use if a synthetic minor for the applicable pollutant (potential emissions fall below 100 T/yr if and only if the source complies with federally enforceable limitations) and potential emissions of the pollutant are ≥ 80 T/yr.
- SM = Use if a synthetic minor for the applicable pollutant (potential emissions fall below 100 T/yr if and only if the source complies with federally enforceable limitations) and potential emissions of the pollutant are < 80 T/yr.
- B = Actual and potential emissions are < 100 T/yr without permit restrictions.
- UNK = Class is unknown.

Table 2 REGULATED AIR POLLUTANT FACILITY CLASSIFICATION

Pollutant	Major Source Thresholds (T/yr)	AIRS/AFS Classification
PM	100	B
PM ₁₀	100	B
PM _{2.5}	100	B
SO ₂	100	B
NO _x	100	B
CO	100	B
VOC	100	B
HAP (single)	10	B
HAP (total)	25	B
Pb	100	B

Permit to Construct (IDAPA 58.01.01.201)

IDAPA 58.01.01.201 Permit to Construct Required

The permittee has requested that a PTC be issued to the facility for the proposed new emissions source. Therefore, a permit to construct is required to be issued in accordance with IDAPA 58.01.01.220. This permitting action was processed in accordance with the procedures of IDAPA 58.01.01.200-228.

Tier II Operating Permit (IDAPA 58.01.01.401)

IDAPA 58.01.01.401 Tier II Operating Permit

The application was submitted for a permit to construct (refer to the Permit to Construct section), and an optional Tier II operating permit has not been requested. Therefore, the procedures of IDAPA 58.01.01.400–410 were not applicable to this permitting action.

Title V Classification (IDAPA 58.01.01.300, 40 CFR Part 70)

IDAPA 58.01.01.301 Requirement to Obtain Tier I Operating Permit

Post project facility-wide emissions from this facility do not have a potential to emit greater than 100 tons per year for criteria pollutants or 10 tons per year for any one HAP or 25 tons per year for all HAP combined as demonstrated previously in the Emissions Inventories Section of this analysis. Therefore, the facility is not a Tier I source in accordance with IDAPA 58.01.01.006 and the requirements of IDAPA 58.01.01.301 do not apply.

PSD Classification (40 CFR 52.21)

40 CFR 52.21 Prevention of Significant Deterioration of Air Quality

The facility is not a major stationary source as defined in 40 CFR 52.21(b)(1), nor is it undergoing any physical change at a stationary source not otherwise qualifying under paragraph 40 CFR 52.21(b)(1) as a major stationary source, that would constitute a major stationary source by itself as defined in 40 CFR 52. Therefore in accordance with 40 CFR 52.21(a)(2), PSD requirements are not applicable to this permitting action. The facility is not a designated facility as defined in 40 CFR 52.21(b)(1)(i)(a), and does not have facility-wide emissions of any criteria pollutant that exceed 250 T/yr.

NSPS Applicability (40 CFR 60)

The facility is not subject to any NSPS requirements 40 CFR Part 60.

NESHAP Applicability (40 CFR 61)

The facility is not subject to any NESHAP requirements in 40 CFR 61.

MACT Applicability (40 CFR 63)

The facility is not subject to any MACT standards in 40 CFR Part 63.

Permit Conditions Review

This section describes the permit conditions that have been added, revised, modified or deleted as a result of this permitting action.

Existing Table 1.1 was modified to include two fumigation chambers that are the scope of this permitting project.

Existing Permit Condition 2.1 was revised to include the phosphine fumigation process description.

PUBLIC REVIEW

Public Comment Opportunity

An opportunity for public comment period on the application was provided in accordance with IDAPA 58.01.01.209.01.c or IDAPA 58.01.01.404.01.c. During this time, there were no comments on the application and there was not a request for a public comment period on DEQ's proposed action. Refer to the chronology for public comment opportunity dates.

APPENDIX A – EMISSIONS INVENTORIES

Fumigation Emissions Inventory

Worst case phosphine gas emissions were measured at an initial concentration of 217 ppm. This concentration accounts for all six cells and following enclosure. Each fumigation cell is 825 ppm which equates to 0.25 lb. Sprague Pest Solutions provides phosphine and technical support for Crookham's fumigation operations and defined these values. Documentation is supplied in Appendix A. Each chamber is a volume of 6,240 cubic feet. The calculations below outline the process of total phosphine released.

$$217 \text{ ppm} / 825 \text{ ppm} = 0.263$$

$$0.263 * 0.25 \text{ lb} = 0.06576 \text{ lb per cubic feet}$$

$$0.06576 \text{ lb} * 6,240 \text{ cubic feet} = 0.4103 \text{ total lb}$$

$$0.4103 \text{ lb} / 24 \text{ hours} = 0.0171 \text{ lb/hr average over 24 hours per chamber}$$

$$2 \text{ chambers} * 0.0171 \text{ lb/hr} = 0.034 \text{ lb/hr}$$

APPENDIX B – AMBIENT AIR QUALITY IMPACT ANALYSES

MEMORANDUM

DATE: April 24, 2017

TO: Kelli Wetzel, Permit Writer, Air Program

FROM: Kevin Schilling, Stationary Source Modeling Coordinator, Air Program

PROJECT: P-2017.0008 PROJ 61846, PTC for Crookham Company

SUBJECT: Demonstration of Compliance with IDAPA 58.01.01.203.02 (NAAQS) and 203.03 (TAPs) as it relates to air quality impact analyses.

Contents

Acronyms, Units, and Chemical Nomenclature2

1.0 Summary3

2.0 Background Information.....4

 2.1 Air Impact Analysis Required for All Permits to Construct.....4

 2.2 Significant Impact Level and Cumulative NAAQS Impact Analyses5

 2.3 Toxic Air Pollutant Analysis.....5

3.0 Analytical Methods and Data7

 3.1 Emissions Source Data.....7

 3.1.1. Modeling Applicability and Modeled Criteria Pollutant Emissions Rates7

 3.1.2. Toxic Air Pollutant Emissions Rates.....7

 3.1.3. DEQ Review8

4.0 NAAQS Impact Modeling Results9

 4.1 Results for NAAQS Analyses9

 4.2 Results for TAPs Impact Analyses9

5.0 Conclusions9

References.....10

Acronyms, Units, and Chemical Nomenclature

AAC	Acceptable Ambient Concentration of a non-carcinogenic TAP
AACC	Acceptable Ambient Concentration of a Carcinogenic TAP
Crookham	Crookham Company
Appendix W	40 CFR 51, Appendix W – Guideline on Air Quality Models
BPIP	Building Profile Input Program
BRC	Below Regulatory Concern
CFR	Code of Federal Regulations
CMAQ	Community Multi-Scale Air Quality modeling system
CO	Carbon Monoxide
DEQ	Idaho Department of Environmental Quality
EL	Emissions Screening Level of a TAP
EPA	United States Environmental Protection Agency
Idaho Air Rules	Rules for the Control of Air Pollution in Idaho, located in the Idaho Administrative Procedures Act 58.01.01
lb/hr	Pounds per hour
NAAQS	National Ambient Air Quality Standards
NO ₂	Nitrogen Dioxide
NO _x	Oxides of Nitrogen
O ₃	Ozone
Pb	Lead
PM ₁₀	Particulate matter with an aerodynamic particle diameter less than or equal to a nominal 10 micrometers
PM _{2.5}	Particulate matter with an aerodynamic particle diameter less than or equal to a nominal 2.5 micrometers
ppb	parts per billion
PTC	Permit to Construct
PTE	Potential to Emit
SIL	Significant Impact Level
SO ₂	Sulfur Dioxide
TAP	Toxic Air Pollutant
VOC	Volatile Organic Compounds
µg/m ³	Micrograms per cubic meter of air

1.0 Summary

Crookham Company (Crookham) submitted a Permit to Construct (PTC) modification application for their existing seed processing facility in response to emissions concerns raised during a DEQ inspection of the facility. Project-specific air quality analyses involving atmospheric dispersion modeling of estimated emissions associated with the identified project were submitted to DEQ to demonstrate that emissions associated with the project would not cause or significantly contribute to a violation of any applicable ambient air quality standard or cause a violation of any Toxic Air Pollutant (TAP) increment as required by the Idaho Administrative Procedures Act 58.01.01.203.02 and 203.03 (Idaho Air Rules Section 203.02 and 203.03). This memorandum provides a summary of DEQ's review of the ambient air impact analyses submitted with the permit application.

Stantec Consulting Services, Inc. (Stantec), on behalf of Crookham, prepared the PTC application and performed the ambient air impact analyses for this project to demonstrate compliance with applicable National Ambient Air Quality Standards (NAAQS) and TAP increments. The DEQ review of submitted data and analyses summarized by this memorandum addressed only the rules, policies, methods, and data pertaining to the air impact analyses used to demonstrate that estimated emissions associated with the project will not cause or significantly contribute to a violation of any applicable air quality standard or cause a violation of any TAPs increment. This review did not address/evaluate compliance with other rules or analyses not pertaining to the air impact analyses. Evaluation of emissions estimates was the responsibility of the DEQ permit writer and is addressed in the main body of the DEQ Statement of Basis, and emissions calculation methods were not evaluated in this modeling review memorandum.

The submitted information and analyses: 1) showed either a) that estimated potential/allowable emissions are at a level defined as below regulatory concern (BRC) and do not require a NAAQS compliance demonstration, or b) that criteria pollutant emissions increases resulting from the proposed project are below site-specific modeling applicability thresholds, developed to assure that emissions below such levels will not result in ambient air impacts exceeding Significant Impact Levels (SILs); 2) showed that TAP emissions increases associated with the project will not result in increased ambient air impacts exceeding allowable TAP increments.

Table 1 presents key assumptions and results to be considered in the development of the permit.

Idaho Air Rules require air impact analyses be conducted in accordance with methods outlined in 40 CFR 51, Appendix W *Guideline on Air Quality Models* (Appendix W). Appendix W requires that air quality impacts be assessed using atmospheric dispersion models with emissions and operations representative of design capacity or as limited by a federally enforceable permit condition. The submitted information and analyses demonstrated to the satisfaction of the Department that operation of the proposed project will not cause or significantly contribute to a violation of any applicable ambient air quality standard, provided the key conditions in Table 1 are representative of facility design capacity or operations as limited by a federally enforceable permit condition. The DEQ permit writer should use Table 1 and other information presented in this memorandum to generate appropriate permit provisions/restrictions to assure the requirements of Appendix W are met regarding emissions representativeness of design capacity or permit allowable rates.

Table 1. KEY ASSUMPTIONS USED IN MODELING ANALYSES	
Criteria/Assumption/Result	Explanation/Consideration
General Emissions Rates. Emissions rates used in the air impact analyses, as listed in this memorandum, must represent maximum potential emissions as given by design capacity, inherently limited by the nature of the process or configuration of the facility, or as limited by the issued permit for the specific pollutant and averaging period.	Compliance has not been demonstrated for emissions rates greater than those used in the air impact analyses.
TAP Emissions Sources. TAP emissions sources, as constructed and operated, must be accurately represented by the analyses submitted with the PTC application.	Important parameters include release point locations, release height, stack flow rates, and stack release temperature.

Summary of Submittals and Actions

- January 30, 2017: Application received by DEQ.
- February 2, 2017: Regulatory Start Date.
- March 2, 2017: Application determined complete by DEQ.

2.0 Background Information

Background information on the project and the air impact analyses was provided in the Modeling Analysis Report submitted with the application.

2.1 Air Impact Analyses Required for All Permits to Construct

Idaho Air Rules Sections 203.02 and 203.03:

No permit to construct shall be granted for a new or modified stationary source unless the applicant shows to the satisfaction of the Department all of the following:

02. NAAQS. *The stationary source or modification would not cause or significantly contribute to a violation of any ambient air quality standard.*

03. Toxic Air Pollutants. *Using the methods provided in Section 210, the emissions of toxic air pollutants from the stationary source or modification would not injure or unreasonably affect human or animal life or vegetation as required by Section 161. Compliance with all applicable toxic air pollutant carcinogenic increments and toxic air pollutant non-carcinogenic increments will also demonstrate preconstruction compliance with Section 161 with regards to the pollutants listed in Sections 585 and 586.*

Atmospheric dispersion modeling, using computerized simulations, is used to demonstrate compliance with both NAAQS and TAPs. Idaho Air Rules Section 202.02 states:

02. Estimates of Ambient Concentrations. *All estimates of ambient concentrations shall be based on the applicable air quality models, data bases, and other requirements specified in 40 CFR 51 Appendix W (Guideline on Air Quality Models).*

2.2 Significant Impact Level and Cumulative NAAQS Impact Analyses

The Significant Impact Level (SIL) analysis for a new facility or proposed modification to a facility involves modeling estimated criteria air pollutant emissions from the facility or modification to determine the potential impacts to ambient air. Air impact analyses are required by Idaho Air Rules to be conducted in accordance with methods outlined in 40 CFR 51, Appendix W (Guideline on Air Quality Models). Appendix W requires that facilities be modeled using emissions and operations representative of design capacity or as limited by a federally enforceable permit condition.

A facility or modification is considered to have a significant impact on air quality if maximum modeled impacts to ambient air exceed the established SIL listed in Idaho Air Rules Section 006 (referred to as a “significant contribution” in Idaho Air Rules) or as incorporated by reference as per Idaho Air Rules Section 107.03.b. Table 2 lists the applicable SILs.

If modeled maximum pollutant impacts to ambient air from the emissions sources associated with a new facility or modification exceed the SILs, then a cumulative NAAQS impact analysis is necessary to demonstrate compliance with NAAQS and Idaho Air Rules Section 203.02.

A cumulative NAAQS impact analysis for attainment area pollutants involves assessing ambient impacts (typically the design values consistent with the form of the standard) from facility-wide potential/allowable emissions, and emissions from any nearby co-contributing sources, and then adding a DEQ-approved background concentration value to the modeled result that is appropriate for the criteria pollutant/averaging-period at the facility location and the area of significant impact. The resulting pollutant concentrations in ambient air are then compared to the NAAQS listed in Table 2. Table 2 also lists SILs and specifies the modeled design value that must be used for comparison to the NAAQS. NAAQS compliance is evaluated on a receptor-by-receptor basis for the modeling domain.

If the cumulative NAAQS impact analysis indicates a violation of the standard, the permit may not be issued if the proposed project has a significant contribution (exceeding the SIL) to the modeled violation. If project-specific impacts are below the SIL, then the project does not have a significant contribution to the specific violations.

2.3 Toxic Air Pollutant Analyses

Emissions of toxic substances are generally addressed by Idaho Air Rules Section 161:

Any contaminant which is by its nature toxic to human or animal life or vegetation shall not be emitted in such quantities or concentrations as to alone, or in combination with other contaminants, injure or unreasonably affect human or animal life or vegetation.

Permitting requirements for toxic air pollutants (TAPs) from new or modified sources are specifically addressed by Idaho Air Rules Section 203.03 and require the applicant to demonstrate to the satisfaction of DEQ the following:

Using the methods provided in Section 210, the emissions of toxic air pollutants from the stationary source or modification would not injure or unreasonably affect human or animal life or vegetation as required by Section 161. Compliance with all applicable toxic air pollutant

carcinogenic increments and toxic air pollutant non-carcinogenic increments will also demonstrate preconstruction compliance with Section 161 with regards to the pollutants listed in Sections 585 and 586.

Table 2. APPLICABLE REGULATORY LIMITS				
Pollutant	Averaging Period	Significant Impact Levels^a (µg/m³)^b	Regulatory Limit^c (µg/m³)	Modeled Design Value Used^d
PM ₁₀ ^e	24-hour	5.0	150 ^f	Maximum 6 th highest ^g
PM _{2.5} ^h	24-hour	1.2	35 ⁱ	Mean of maximum 8 th highest ^j
	Annual	0.3	12 ^k	Mean of maximum 1 st highest ^j
Carbon monoxide (CO)	1-hour	2,000	40,000 ^m	Maximum 2 nd highest ⁿ
	8-hour	500	10,000 ^m	Maximum 2 nd highest ⁿ
Sulfur Dioxide (SO ₂)	1-hour	3 ppb ^o (7.8 µg/m ³)	75 ppb ^p (196 µg/m ³)	Mean of maximum 4 th highest ^q
	3-hour	25	1,300 ^m	Maximum 2 nd highest ⁿ
	24-hour	5	365 ^m	Maximum 2 nd highest ⁿ
	Annual	1.0	80 ^r	Maximum 1 st highest ⁿ
Nitrogen Dioxide (NO ₂)	1-hour	4 ppb (7.5 µg/m ³)	100 ppb ^s (188 µg/m ³)	Mean of maximum 8 th highest ^t
	Annual	1.0	100 ^r	Maximum 1 st highest ⁿ
Lead (Pb)	3-month ^u	NA	0.15 ^r	Maximum 1 st highest ⁿ
	Quarterly	NA	1.5 ^r	Maximum 1 st highest ⁿ
Ozone (O ₃)	8-hour	40 TPY VOC ^v	70 ppb ^w	Not typically modeled

- a. Idaho Air Rules Section 006 (definition for significant contribution) or as incorporated by reference as per Idaho Air Rules Section 107.03.b.
- b. Micrograms per cubic meter.
- c. Incorporated into Idaho Air Rules by reference, as per Idaho Air Rules Section 107.
- d. The maximum 1st highest modeled value is always used for the significant impact analysis unless indicated otherwise. Modeled design values are calculated for each ambient air receptor.
- e. Particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers.
- f. Not to be exceeded more than once per year on average over 3 years.
- g. Concentration at any modeled receptor when using five years of meteorological data.
- h. Particulate matter with an aerodynamic diameter less than or equal to a nominal 2.5 micrometers.
- i. 3-year mean of the upper 98th percentile of the annual distribution of 24-hour concentrations.
- j. 5-year mean of the 8th highest modeled 24-hour concentrations at the modeled receptor for each year of meteorological data modeled. For the SIL analysis, the 5-year mean of the 1st highest modeled 24-hour impacts at the modeled receptor for each year.
- k. 3-year mean of annual concentration.
- l. 5-year mean of annual averages at the modeled receptor.
- m. Not to be exceeded more than once per year.
- n. Concentration at any modeled receptor.
- o. Interim SIL established by EPA policy memorandum.
- p. 3-year mean of the upper 99th percentile of the annual distribution of maximum daily 1-hour concentrations.
- q. 5-year mean of the 4th highest daily 1-hour maximum modeled concentrations for each year of meteorological data modeled. For the significant impact analysis, the 5-year mean of 1st highest modeled 1-hour impacts for each year is used.
- r. Not to be exceeded in any calendar year.
- s. 3-year mean of the upper 98th percentile of the annual distribution of maximum daily 1-hour concentrations.
- t. 5-year mean of the 8th highest daily 1-hour maximum modeled concentrations for each year of meteorological data modeled. For the significant impact analysis, the 5-year mean of maximum modeled 1-hour impacts for each year is used.
- u. 3-month rolling average.
- v. An annual emissions rate of 40 ton/year of VOCs is considered significant for O₃.
- w. Annual 4th highest daily maximum 8-hour concentration averaged over three years.

Per Section 210, if the total project-wide emissions increase of any TAP associated with a new source or modification exceeds screening emission levels (ELs) of Idaho Air Rules Section 585 or 586, then the ambient impact of the emissions increase must be estimated. If ambient impacts are less than applicable Acceptable Ambient Concentrations (AACs) for non-carcinogens of Idaho Air Rules Section 585 and Acceptable Ambient Concentrations for Carcinogens (AACCs) of Idaho Air Rules Section 586, then compliance with TAP requirements has been demonstrated.

Idaho Air Rules Section 210.20 states that if TAP emissions from a specific source are regulated by the Department or EPA under 40 CFR 60, 61, or 63, then a TAP impact analysis under Section 210 is not required for that TAP.

3.0 Analytical Methods and Data

The submitted modeling report provides a detailed discussion of the methods and data used to demonstrate compliance with applicable standards. The purpose of the application was to account for emissions of phosphine, a TAP that was not assessed during the initial permitting of the facility. There are no other proposed changes in allowable emissions of either TAPs or criteria pollutants at the facility.

3.1 Emission Source Data

Emissions increases of criteria pollutants and TAPs resulting from the proposed modification were estimated by Stantec for various applicable averaging periods.

Emissions rates used in the dispersion modeling analyses, as listed in this memorandum, should be reviewed by the DEQ permit writer and compared with those in the final emissions inventory. All modeled criteria air pollutant and TAP emissions rates must be equal to or greater than the project's potential emissions increase calculated in the PTC emissions inventory or proposed permit allowable emissions rates.

3.1.1 Modeling Applicability and Modeled Criteria Pollutant Emissions Rates

There is no proposed change in allowable emissions of criteria pollutants from any of the emissions points at the facility, and there is no proposed physical modification of the facility. Therefore, an air impact analysis of NAAQS was not required.

3.1.2 Toxic Air Pollutant Emissions Rates

TAP emissions regulations under Idaho Air Rules Section 210 are only applicable to new or modified sources constructed after July 1, 1995.

Table 3 provides a summary of TAP emissions increases for the project for those TAPs that had an increase exceeding the ELs of Idaho Air Rules Section 585 or 586. Table 4 lists source-specific emissions of TAPs used in the impact analyses. Phosphine is the only TAP identified for the project. Other TAPs from operation of the facility were assessed during previous permitting actions.

Table 3. TAP EMISSIONS INCREASES THAT TRIGGER MODELING		
Toxic Air Pollutant	Emissions Increase (lb/hr)^a	Screening Emissions Level (lb/hr)
Phosphine ^b	0.0342	0.027

^a. Pounds per hour.

^b. Non-carcinogenic TAP. ELs are a daily maximum expressed as pounds/hour. The emissions increase is the daily emissions divided by 24 hours/day.

Table 4. MODELED EMISSIONS RATES FOR TOXIC AIR POLLUTANTS		
Source ID	Source Description	Emissions Rates (pounds/hour)
		Phosphine^a
CH 1	Chamber No. 1	0.0171
CH 2	Chamber No. 2	0.0171

^a. 24-hour average emissions rate in pounds per hour.

3.1.3 DEQ Review

DEQ determined the following from review of the Air Modeling Analysis Report submitted with the application:

- The appropriate atmospheric dispersion model was used for the proposed project.
- The Crookham facility was properly represented in the model, regarding geographical location, terrain, structures, emission point locations, and areas of potential exposure.
- Appropriate meteorological data were used with the dispersion model.
- Appropriate averaging periods were selected for model output, corresponding to the form of applicable standards.
- The modeling report indicates that phosphine was the only applicable TAP that required air impact modeling to evaluate compliance with applicable AACs and AACCs.
- Through review of the submitted Air Modeling Analysis Report, it appears that the TAPs air impact analyses were performed using recommended data and methods prescribed in the *Idaho Air Quality Modeling Guideline*¹.

DEQ determined the review of the air impact analyses, as described above, was adequate to provide assurance that the proposed project will not result in increases in ambient air TAP levels that exceeded the specific AACs or AACCs. This conclusion is based on the general type and magnitude of the facility, the types of methods and data used in the analyses, and the modeled results in comparison to applicable AACs/AACCs.

4.0 NAAQS and TAPs Air Impact Modeling Results

4.1 Results for NAAQS Analyses

A NAAQS compliance demonstration was not required for permit issuance because there was no allowable emissions increase of any criteria pollutant at any emissions point.

4.2 Results for TAPs Impact Analyses

Table 5 lists the maximum modeled impacts for specific TAPs. All modeled impacts are below applicable AACs and AACCs.

Table 5. TAP AIR IMPACT ANALYSIS RESULTS			
TAP	Maximum Modeled Impact ($\mu\text{g}/\text{m}^3$)^a	AAC or AACC ($\mu\text{g}/\text{m}^3$)	Percent of AAC/AACC
Phosphine ^b	18.86	20	94

^a. Micrograms per cubic meter.

^b. Non-carcinogenic TAP. Modeled impact and AAC represent a 24-hour averaged concentration.

5.0 Conclusions

The information submitted with the PTC application demonstrated to DEQ's satisfaction that applicable phosphine emissions resulting from the Crookham facility will not cause a violation of the TAP increment.

References

1. *State of Idaho Guideline for Performing Air Quality Impact Analyses*. Idaho Department of Environmental Quality. September 2013. State of Idaho DEQ Air Doc. ID AQ-011. Available at <http://www.deq.idaho.gov/media/1029/modeling-guideline.pdf>.

APPENDIX C – FACILITY DRAFT COMMENTS

The facility had no comments on the facility draft permit on May 8, 2017.

APPENDIX D – PROCESSING FEE

PTC Processing Fee Calculation Worksheet

Instructions:

Fill in the following information and answer the following questions with a Y or N. Enter the emissions increases and decreases for each pollutant in the table.

Company: Crookham Company
 Address: 301 W. Warehouse St
 City: Caldwell
 State: ID
 Zip Code: 83605
 Facility Contact: Gregg Peterson
 Title: PM Manager
 AIRS No.: 027-00020

N

Does this facility qualify for a general permit (i.e. concrete batch plant, hot-mix asphalt plant)? Y/N

Y

Did this permit require engineering analysis? Y/N

N

Is this a PSD permit Y/N (IDAPA 58.01.01.205.04)

Emissions Inventory			
Pollutant	Annual Emissions Increase (T/yr)	Annual Emissions Reduction (T/yr)	Annual Emissions Change (T/yr)
NO _x	0.0	0	0.0
SO ₂	0.0	0	0.0
CO	0.0	0	0.0
PM10	0.0	0	0.0
VOC	0.0	0	0.0
TAPS/HAPS	0.2	0	0.2
Total:	0.0	0	0.2
Fee Due	\$ 1,000.00		

Comments: